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Women's Economic Empowerment Hub
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...the thought-leader in cutting edge research for WEE

THE NATIONAL BUDGET PROJECT

CONCEPT NOTE

2021

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1. PRELIMINARIES

i. About the University of Nairobi - African Women Studies Centre (AWSC)

The AWSC is a multi-disciplinary institution of the University of Nairobi that focuses on making visible the knowledges of African women on development, socio-political and socio-economic issues. This is realized through action-oriented multi-disciplinary research and academic discourse from among disciplines including Economics, Commerce, Development Studies, Agriculture, Education, Gender, Law, Population Studies, etc. AWSC also consults and engages both state and non-state organisations in the formulation and development of programmes and policies affecting African women.

ii. About the AWSC's Women's Economic Empowerment Hub (WEE Hub)

The WEE Hub, which is one of the projects undertaken by AWSC and funded by the Bill and Melinda Gates Foundation, focuses on research and analysis about the factors that impede or boost the women's economic empowerment in Kenya with special emphasis on the sectors that greatly impact on women's unpaid work (care work, domestic work and community work) and which greatly hampers their full participation in the paying labour force and entrepreneurship.

iii. WEE Hub's Interest in the National Budget Processes

The National Budget is essentially a statement of the funding priorities of the state for a particular financial year and broken down into segments and sectors as thought appropriate. The WEE Hub recently carried out an analysis of the 2021/2022 that revealed a continuation of the historical underfunding of sectors in the care economy compared to others such as national security. A comparison of the security budget and the care economy budget showed that from 2018 to 2021, the national security budget allocations are 50% of the combined budgets allocated to education, health, social protection, water and sanitation. Given the rising vulnerabilities caused by COVID-19 and a high cost of living attributed to a rise in taxation, it will be strategic for the country to build resilience and the consumption capacity of its citizens through significant investment in early child education, health, social protection, water and sanitation.

Thus, the WEE Hub’s interest in understanding national budget processes clearly enough to enable it participate not only actively, but from an informed position, with respect to the interrogation and analysis of the impending 2022/2023 National Budget and subsequent National Budgets. The ultimate objective of the WEE Hub’s participation is to sensitize and catalyse the National Budget making processes towards being more responsive to gender issues and the sectors in the care economy in Kenya.

2. KEY LESSONS FROM AN ANALYSIS OF THE 2021/2022 NATIONAL BUDGET ALLOCATIONS BY THE WEE HUB

The WEE Hub undertook a comprehensive analysis¹ (see Analysis attached as Annexure A of this Concept Note) of the allocation of resources in the 2021/2022 National Budget in the following specific areas of interest to the gender agenda in Kenya which references the sectors that relate to the care economy:

- i. State Department of Gender
- ii. State Department for Early Learning & Basic Education
- iii. Ministry of Health
- iv. Ministry of Water, Irrigation and Sanitation
- v. Agriculture and Food Security Initiatives
- vi. Social Protection and Affirmative Action

The above stated analysis led to the following conclusion:

The Kenya budget 2021/2022 priorities seems not to “build back better” for women and the most vulnerable members of the society who have borne a disproportionate negative impact of the COVID-19 pandemic. By historically under resourcing sectors that build resilience and consumption capacity of citizens, Kenya has missed an opportunity to spur economic growth and has further exposed women, girls and vulnerable persons to the negative ... socio-economic effects of COVID-19. The government should pay attention to the care economy and implement gender responsive budgeting practices.²

¹ See Annexure A - the 2021/2022 Budget Analysis carried out through the collaboration of the WEE Hub’s Partners namely: Collaborative Centre for Gender and Development and CRAWN Trust.

² See Annexure A - the 2021/2022 Budget Analysis carried out through the collaboration of the WEE Hub’s Partners namely: Collaborative Centre for Gender and Development and CRAWN Trust – P 6

As a result of the rigorous analysis undertaken above, the WEE Hub became well aware that among other things, the Kenya budget 2022/2023 priority must be to reverse the historic under-resourcing of sectors that build resilience and consumption capacity of citizens; it must be deliberate and intentional about spurring economic growth and reducing the exposure of the negative socio-economic effects of COVID 19 on women, girls and vulnerable persons; and in addition, government ought to pay attention to the care economy and implement gender responsive budgeting practices.

As a result of the above conclusions the WEE Hub considered it necessary to develop a project around the 2022/2023 National Budget Process in order to sensitise and catalyse it and those of subsequent years towards being gender aware, responsive and intentional about improving the amount of allocations in the sectors that concern the care economy. The WEE Hub also considered it necessary to track the implementation of the 2022/2023 National Budget in order to assess its impact on the already stated sectors of interest.

3. GOAL AND OBJECTIVES OF AWSC WEE HUB'S ENGAGEMENT IN THE NATIONAL BUDGET – 2022/2023 NATIONAL CONVERSATION

i. Goal

To ensure that the 2022/2023 and subsequent Budgets at National, County and Constituency levels are fully pro-WEE through the deliberate and intentional allocation of resources to pro-WEE budget lines.

ii. Objectives

- a) To **analyse the extent to National, County and Constituency Budgets create an enabling framework for women to achieve the highest levels of economic empowerment** through deliberate and intentional budgetary support of various parameters that impact on women's ability to achieve economic empowerment, based on the realities of the 2021/2022 National Budget. (Affirmative action programmes, early childhood education, reduction of learning disparities, food security and nutrition,

addressing water scarcity, enhancing the use of environmentally friendly energy sources, gender responsive budgeting at national and county levels, costing and remuneration of women's care work, etc.)

- b) Based on the above analysis, **to influence the letter and spirit of the final 2022/2023 National, County and Constituency Budgets** towards being more pro-WEE than during the 2021/2022 Financial Year;
- c) As a result of No. 2 above, **to catalyse the National Treasury and Planning as well as the Treasuries of County Governments and Constituency Development Fund Board to adopt pro-WEE benchmarks** for use in the 2022/2023 and future National, County, and Constituency Budgets.

4. FOCUS OF AWSC WEE HUB ON THE 2022/2023 NATIONAL BUDGET BASED ON AN ANALYSIS OF THE LINE ITEMS IN THE 2021/2022 BUDGET

The WEE Hub is interested in interrogating and analysing the budgetary allocations that have been proposed to the following sectors and programmes in relation to those that had been made during the 2021/2022 National Budget:-

- i. Relevant Government Ministries, Departments and Agencies including: State Department for Gender; State Department for Early Learning and Basic Education; Ministry of Health; Ministry of Water, Irrigation and Sanitation; Ministry of Agriculture; State Department for Social Protection; National Treasury and Planning in relation to Affirmative Action Programmes);
- ii. Affirmative Action programmes (Access to Government Procurement Opportunities, Credit Guarantee Scheme, Uwezo Fund, Women Enterprise Fund, and Youth Fund);
- iii. Early childhood education;
- iv. Reduction of learning disparities;
- v. Food security and nutrition;
- vi. Addressing water scarcity;
- vii. Enhancing the use of environmentally friendly energy sources for Women;
- viii. Gender responsive budgeting at national and county levels;
- ix. Costing and remuneration of women's care work;

5. AWSC WEE HUB'S 15 MONTH PLAN OF ACTION TOWARDS MAKING THE 2022/2023 NATIONAL, COUNTY AND CONSTITUENCY BUDGETS PRO-WEE

Kenya's National Budget is disbursed at three levels i.e. the National, County and Constituency levels with implications for women's economic empowerment hence the importance of the National Budget being tracked at the three levels. The activities that will be undertaken by the WEE Hub in order to achieve the objectives of this project include the following:

- i. **Undertake a thorough analysis of the 2021/2022 National Budget resource allocations** to assess the extent to which it is pro-WEE. This will provide the basis for engagement with the 2022/2023 Budget.

PROPOSED ACTIVITIES	PROPOSED TIMELINES
a) Develop terms of reference for the study;	September, 2022
b) Identify suitable researchers to carry out the study;	September, 2022
c) Commission the study;	September, 2022
d) Presentation of research findings to partners, affiliates, and researchers of the WEE Hub;	September, 2022
e) Incorporation of feedback by the researchers from the meeting in (d);	September, 2022
f) Publication of budget analysis on all forums available to the WEE Hub including its website; direct mail to targeted persons and institutions; and dissemination workshops; etc.	September – November, 2022

- ii. **Participate actively during all steps of the National Budget Calendar that call for public participation** including the Public Hearings for the NINE 2022/2023 National Budget Sectors, namely: Health Sector; Social Protection; Culture and Recreation

Sector; General Economic and Commercial Affairs Sector; Energy, Infrastructure and ICT Sector; Public Administration and International Relations Sector; Environmental Protection; Water and Natural Resources Sector; Agriculture, Rural and Urban Development Sector; Education Sector; and Governance, Justice, Law and Order Sector.

PROPOSED ACTIVITIES	PROPOSED TIMELINES
a) Schedule attendance and participation of the WEE Hub to all the forums available for public participation at all levels;	October, 2022
b) Prepare for and attend the Sector Hearings called by the National Treasury's Directorate of Budget, Fiscal and Economic Affairs ³ ;	October, 2022
c) Arrange for meetings with relevant officials in the National Treasury to relay findings and concerns by the WEE Hub on the content and proposals concerning women's economic empowerment.	November, 2022
d) Invite National Treasury Official to expound on the National Budgeting Processes'	November, 2022
e) Obtain the National Budget Process Calendar;	November, 2022
f) Carry out a comparative study on Kenya's National Budget in relation to that of other countries in East Africa,	November- December, 2022

³ Please note that these Sector Hearings took place between 10 – 15 October, 2021 and the WEE Hub was able to have two experienced persons attend ALL the NINE Sector Hearings. The researchers wrote concise reports capturing the WEE Hub's views on each of the NINE Sectors insofar as the extent to which they are Pro-WEE. The NINE Reports were then subjected to a review by a panel at the WEE Hub before they were submitted to the National Treasury.

the African Region, and internationally to establish its positioning in relation to being pro-WEE.	
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- iii. **Actively engage with the two County Government Structures i.e. Executive and Legislature** through the relevant arms of their apex bodies namely the Council of Governors and the County Assemblies Forum in order to discuss the agenda of pro-WEE Budgeting for their 2022/2023 allocations once they receive their entitlements from the National Treasury.

PROPOSED ACTIVITIES	PROPOSED TIMELINES
a) WEE Hub to formally approach the Council of Governors and the County Assemblies Forum to establish a formal relationship marked by the signing of a memorandum of understanding;	December, 2022
b) Undertake a desk and pilot field study of the Budgets of select counties in order to gain useful information and data for use during the engagement with the County Executives and Legislatures;	Desk Study - December, 2022 Field Pilot Study – January - February 2023
c) Based on (b) prepare a model pro-WEE budget for the County Governments;	March, 2023
d) Undertake sensitization and capacity building of the Council of Governors and County Assemblies Forum through their relevant contacts on the subject of pro-WEE Budgeting;	April - May, 2023
e) Track the County Budgets once passed to ascertain the extent to which they are pro-WEE and generate a ranking of the Counties on this basis;	July – September, 2023

- iv. **Actively engage with the Constituency Development Fund Board** to sensitize and influence Board's budgeting guidelines issued to Constituencies as they plan the expenditure of the monies allocated to each Constituency from the 2022/2023 National Budget upon allocation by the National Treasury.

PROPOSED ACTIVITIES	PROPOSED TIMELINES
a) WEE Hub to formally approach the Constituency Development Fund Board to establish a formal relationship marked by the signing of a memorandum of understanding;	December, 2022
b) Undertake a desk and pilot field study of the Budgets of select constituencies in order to gain useful information and data for use during the engagement with the Constituency Development Fund Board;	Desk Study - December, 2022 Field Pilot Study – January - February 2023
c) Based on (b), prepare a model pro-WEE budget for the Constituencies;	March, 2023
d) Undertake sensitization and capacity building of the Constituency Committees on pro-WEE Budgeting;	April - May, 2023
e) Track the Constituency Budgets once passed to ascertain the extent to which they are pro-WEE and generate a ranking of the Constituencies on this basis;	July – September, 2023

- v. **Actively build intentional collaborations and alliances with like-minded persons, government and non-government organizations** (academic institutions, civil society organizations, parliament, etc.) in order to achieve the objective of a pro-WEE Budget at the three levels of National, County and Constituency levels through the work done by the collaborating persons and institutions and thus catalyse the rooting of pro-WEE Budgeting

PROPOSED ACTIVITIES	PROPOSED TIMELINES
a) Map out the WEE Hub Stakeholders and the proposed areas for joint collaboration;	December, 2022
b) Formally approach the stakeholders with the intention to establish formal relations sealed through a memorandum of understanding;	December, 2022
c) Undertake joint activities including sensitization and capacity building meetings; researches; field work, attendance of partner/affiliates meetings, etc.	Continuous throughout Project

- vii. **Promote pro-WEE Budgeting as an area of focus for research and writing among** internal WEE Hub Researchers, PhD and Masters Students AND external researchers from collaborating Universities in Kenya and abroad.

PROPOSED ACTIVITIES	PROPOSED TIMELINES
a) Develop terms of reference for a national conference compendium of articles and chapters on pro-WEE Budgeting;	February, 2023
b) Carry out a national conference on pro-WEE Budgeting;	April, 2023

c) Hold writing workshops for University researchers and students on pro-WEE Budgeting;	May, 2023
d) Initiate a writing competition on pro-WEE Budgeting for University Researchers and Students with appropriate prizes;	June, 2023

vii. **Write and Publish and an End of Term WEE Hub ‘Pro-WEE Budgeting Project Book’** that outlines the lessons learnt in the National Budget Project and ensuing recommendations viewed through the allocations made for pro-WEE activities at the three levels to which the National Budget is disbursed i.e. National, County and Constituency.

PROPOSED ACTIVITIES	PROPOSED TIMELINES
a) Decide on the thematic areas for the Chapters for the Book;	April, 2023
b) Select and commission an editorial team to guide the process of book writing;	April, 2023
c) The editorial team to prepare the editorial policy and writing guidelines for the Book;	May, 2023
d) Identify the authors of the various thematic areas from the WEE Hub;	June, 2023
e) Commission the writing of the Book;	June, 2023
f) Submission of Book Chapters to Editors for review;	July, 2023
g) Feedback from Editors on Book Chapters;	August, 2023
h) Revision of Book Chapters by Authors based on review by Peers	September, 2023

i) Arrangement, Artwork and Publishing and Publication of the Book.	September, 2023
j) Dissemination of Book through Seminars, Webinars and Book Tours	October – December, 2023

6. GANTT CHART OF ACTIVITIES FROM SEPTEMBER, 2022 – DECEMBER, 2023

ACTIVITY	Sep 2022	Oct, 2022	Nov, 2022	Dec, 2022	Jan, 2023	Feb, 2023	Mar, 2023	Apr, 2023	May, 2023	Jun, 2023	Jul, 2023	Aug, 2023	Sep, 2023	Oct, 2023	Nov, 2023	Dec, 2023	Implementing Body/Persons
(i) Undertake a thorough analysis of the 2021/2022 National Budget resource allocations.																	
a) Develop terms of reference for the study;																	Project Leadership
b) Identify suitable researchers to carry out the study;																	Project Leadership
c) Commission the study;																	Project Leadership
d) Presentation of research findings to partners, affiliates, and researchers of the WEE Hub;																	Researchers Rapporteurs
e) Incorporation of feedback by the researchers from the meeting in (d);																	Researchers
f) Publication of budget analysis on all forums available to the WEE Hub including its website; direct mail to targeted persons and institutions; and dissemination workshops; etc.																	Project Leadership Project Administrator

ACTIVITY	Sep 2022	Oct, 2022	Nov, 2022	Dec, 2022	Jan, 2023	Feb, 2023	Mar, 2023	Apr, 2023	May, 2023	Jun, 2023	Jul, 2023	Aug, 2023	Sep, 2023	Oct, 2023	Nov, 2023	Dec, 2023	Implementing Body/Persons
(ii) Participate actively during all steps of the National Budget Calendar that call for public participation.																	
a) Schedule attendance and participation of the WEE Hub to all the forums available for public participation at all levels;																	Project Administrator
b) Prepare for and attend the Sector Hearings called by the National Treasury's Directorate of Budget, Fiscal, and Economic Affairs.																	Researchers
c) Arrange for meetings with relevant officials in the National Treasury to relay findings and concerns by the WEE Hub on the content and proposals concerning women's economic empowerment.																	Project Leadership Project Administrator
d) Invite National Treasury Official to expound on the National Budgeting Processes'																	Project Leadership Project Administrator
e) Obtain the National Budget Process Calendar;																	Project Administrator

ACTIVITY	Sep 2022	Oct, 2022	Nov, 2022	Dec, 2022	Jan, 2023	Feb, 2023	Mar, 2023	Apr, 2023	May, 2023	Jun, 2023	Jul, 2023	Aug, 2023	Sep, 2023	Oct, 2023	Nov, 2023	Dec, 2023	Implementing Body/Persons
f) Carry out a comparative study on Kenya's National Budget in relation to that of other countries in East Africa, the African Region, and internationally to establish its positioning in relation to being pro-WEE.																	Researchers
(iii) Actively engage with the two County Government Structures i.e. Executive and Legislature																	
a) WEE Hub to formally approach the Council of Governors and the County Assemblies Forum to establish a formal relationship marked by the signing of a memorandum of understanding;																	Project Leadership Project Administrator
b) Undertake a desk and pilot field study of the Budgets of select counties in order to gain useful information and data for use during the engagement with the County Executives and Legislatures; (DESK STUDY)																	Researchers

ACTIVITY	Sep 2022	Oct, 2022	Nov, 2022	Dec, 2022	Jan, 2023	Feb, 2023	Mar, 2023	Apr, 2023	May, 2023	Jun, 2023	Jul, 2023	Aug, 2023	Sep, 2023	Oct, 2023	Nov, 2023	Dec, 2023	Implementing Body/Persons
b) Undertake a desk and pilot field study of the Budgets of select counties in order to gain useful information and data for use during the engagement with the County Executives and Legislatures; (FIELD PILOT STUDY)																	Researchers
c) Based on (b) prepare a model pro-WEE budget for the County Governments;																	Researchers
d) Undertake sensitization and capacity building of the Council of Governors and County Assemblies Forum through their relevant contacts on the subject of pro-WEE Budgeting;																	Trainers/ Researchers
e) Track the County Budgets once passed to ascertain the extent to which they are pro-WEE and generate a ranking of the Counties on this basis;																	Researchers

ACTIVITY	Sep 2022	Oct, 2022	Nov, 2022	Dec, 2022	Jan, 2023	Feb, 2023	Mar, 2023	Apr, 2023	May, 2023	Jun, 2023	Jul, 2023	Aug, 2023	Sep, 2023	Oct, 2023	Nov, 2023	Dec, 2023	Implementing Body/Persons
(iv) Actively engage with the Constituency Development Fund Board																	
a) WEE Hub to formally approach the Constituency Development Fund Board to establish a formal relationship marked by the signing of a memorandum of understanding;																	Project Leadership Project Administrator
b) Undertake a desk and pilot field study of the Budgets of select constituencies in order to gain useful information and data for use during the engagement with the Constituency Development Fund Board; (DESK STUDY)																	Researchers
b) Undertake a desk and pilot field study of the Budgets of select constituencies in order to gain useful information and data for use during the engagement with the Constituency Development Fund Board; (FIELD PILOT STUDY)																	Researchers

ACTIVITY	Sep 2022	Oct, 2022	Nov, 2022	Dec, 2022	Jan, 2023	Feb, 2023	Mar, 2023	Apr, 2023	May, 2023	Jun, 2023	Jul, 2023	Aug, 2023	Sep, 2023	Oct, 2023	Nov, 2023	Dec, 2023	Implementing Body/Persons
c) Based on (b), prepare a model pro-WEE budget for the Constituencies;																	Researchers
d) Undertake sensitization and capacity building of the Constituency Committees on pro-WEE Budgeting;																	Trainers/ Researchers
e) Track the Constituency Budgets once passed to ascertain the extent to which they are pro-WEE and generate a ranking of the Constituencies on this basis;																	Researchers
(v) Actively build intentional collaborations and alliances with like-minded persons, government and non-government organizations																	
a) Map out the WEE Hub Stakeholders and the proposed areas for joint collaboration;																	Project Leadership Project Administrator

ACTIVITY	Sep 2022	Oct, 2022	Nov, 2022	Dec, 2022	Jan, 2023	Feb, 2023	Mar, 2023	Apr, 2023	May, 2023	Jun, 2023	Jul, 2023	Aug, 2023	Sep, 2023	Oct, 2023	Nov, 2023	Dec, 2023	Implementing Body/Persons
b) Formally approach the stakeholders with the intention to establish formal relations sealed through a memorandum of understanding;																	Project Leadership Project Administrator
c) Undertake joint activities including sensitization and capacity building meetings; researches; field work, attendance of partner/affiliates meetings, etc.																	Project Leadership WEE Hub Members, Partners, Affiliates Project Administrator
(vi) Promote pro-WEE Budgeting as an area of focus for research and writing																	
a) Develop terms of reference for a national conference compendium of articles and chapters on pro-WEE Budgeting;																	Project Leadership Lead Researcher

ACTIVITY	Sep 2022	Oct, 2022	Nov, 2022	Dec, 2022	Jan, 2023	Feb, 2023	Mar, 2023	Apr, 2023	May, 2023	Jun, 2023	Jul, 2023	Aug, 2023	Sep, 2023	Oct, 2023	Nov, 2023	Dec, 2023	Implementing Body/Persons
b) Carry out a national conference on pro-WEE Budgeting;																	Project Leadership Lead Researcher Researchers Project Administrator
c) Hold writing workshops for University researchers and students on pro-WEE Budgeting;																	Project Leadership Lead Researcher Researchers WEE Hub Members/ Partners/ Affiliates Project Administrator

ACTIVITY	Sep 2022	Oct, 2022	Nov, 2022	Dec, 2022	Jan, 2023	Feb, 2023	Mar, 2023	Apr, 2023	May, 2023	Jun, 2023	Jul, 2023	Aug, 2023	Sep, 2023	Oct, 2023	Nov, 2023	Dec, 2023	Implementing Body/Persons
d) Initiate a writing competition on pro-WEE Budgeting for University Researchers and Students with appropriate prizes;																	Project Leadership Lead Researcher WEE Hub Members/ Partners/ Affiliates Project Administrator
(vii) Write and Publish and an End of Term WEE Hub ‘Pro-WEE Budgeting Project Book’																	
a) Decide on the thematic areas for the Chapters for the Book;																	Project Leadership Lead Researcher WEE Hub Members/ Partners/ Affiliates Project Administrator

ACTIVITY	Sep 2022	Oct, 2022	Nov, 2022	Dec, 2022	Jan, 2023	Feb, 2023	Mar, 2023	Apr, 2023	May, 2023	Jun, 2023	Jul, 2023	Aug, 2023	Sep, 2023	Oct, 2023	Nov, 2023	Dec, 2023	Implementing Body/Persons
b) Select and commission an editorial team to guide the process of book writing;																	Project Leadership Project Administrator
c) The editorial team to prepare the editorial policy and writing guidelines for the Book;																	Editorial Team
d) Identify the authors of the various thematic areas from the WEE Hub;																	Editorial Team
e) Commission the writing of the Book;																	Project Leadership Editorial Team
f) Submission of Book Chapters to Editors for review;																	Authors
g) Feedback from Editors on Book Chapters;																	Editorial Team
h) Revision of Book Chapters by Authors based on review by Peers																	Authors
i) Arrangement, Artwork and Publishing and Publication of the Book.																	Publishing House
j) Dissemination of Book through Seminars, Webinars and Book Tours																	WEE Hub Leadership

7. PROJECT BUDGET

8. PROJECT TOOLS OF ANALYSIS